

Message Text

CONFIDENTIAL

PAGE 01 BONN 17507 01 OF 02 241834Z

47

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-10

ACDA-05 SAJ-01 OES-03 /078 W
----- 128832

R 241759Z OCT 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3881

INFO USMISSION USBERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 17507

E.O. 11652: GDS

TAGS: PGOV, PFOR, US, GW, UK, FR

SUBJECT: NEW FRG DEMARCHE RE EXTENSION OF BIOLOGICAL
WEAPONS CONVENTION (BWC) TO BERLIN

REFS: (A) BONN 7101; (B) STATE 42885

SUMMARY: FRG FOREIGN OFFICE STATE SECRETARY GEHLHOFF
HAS ASKED AMBASSADOR THAT US RECONSIDER ITS NEGATIVE
POSITION ON EXTENSION OF THE BWC TO BERLIN. IN ADDITION
TO POINTS MADE ON PREVIOUS OCCASIONS, GEHLHOFF
EMPHASIZED POLITICAL PROBLEMS WHICH WOULD ARISE FOR
GOVERNMENT IF BWC NOT EXTENDED, AND EXPRESSED VIEW THAT
FRG WOULD FIND IT DIFFICULT TO BECOME A PARTY TO THE
CONVENTION UNLESS IT IS EXTENDED TO BERLIN. END
SUMMARY.

1. STATE SECRETARY GEHLHOFF ASKED AMBASSADOR
HILLENBRAND TO CALL ON HIM THE MORNING OF OCTOBER 24.
ONLY SUBJECT RAISED BY GEHLHOFF WAS NEGATIVE US POSITION
ON EXTENTION TO BERLIN OF THE BIOLOGICAL WEAPONS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 17507 01 OF 02 241834Z

CONVENTION. AMBASSADOR ROTH, CHIEF OF THE FOREIGN OFFICE

ARMS CONTROL OFFICE, ALSO WAS PRESENT.

2. NOTING THAT THE BWC HAD COME INTO EFFECT EARLIER IN THE YEAR, GEHLHOFF SAID THAT THE NECESSARY FRG IMPLEMENTING LEGISLATION HAD NOT GONE FORWARD BUT WAS HELD UP OVER THE QUESTION OF INCLUSION OF A BERLIN CLAUSE. SAYING HE WISHED TO EMPHASIZE THE VERY GREAT COMPLICATIONS WHICH FAILURE TO INCLUDE BERLIN WOULD CAUSE, GEHLHOFF MADE THE FOLLOWING POINTS AS COMPRISING THE FRG VIEW:

-- 1. THE BWC IS NOT SO DIFFERENT FROM THE NPT (WHICH WAS EXTENDED TO BERLIN WITH ALLIED APPROVAL) AS TO REQUIRE ANY DIFFERENT HANDLING BY THE ALLIES.

-- 2. THERE ARE VERY PRACTICAL CONSIDERATIONS FLOWING FROM ARTICLE 10 OF THE BWC WHICH MAKE EXTENSION TO BERLIN ESSENTIAL. THE LARGE NUMBER OF SCIENTIFIC INSTITUTIONS LOCATED IN BERLIN WORKING IN THE FIELDS OF BIOLOGY AND BIOCHEMISTRY MUST NOT BE DISADVANTAGED BECAUSE OF NON-INCLUSION OF BERLIN IN THE BWC. IF NOT COVERED, THERE IS THE VERY REAL POSSIBILITY THAT THE SOVIETS WOULD CONTEST PARTICIPATION BY THESE BERLIN INSTITUTIONS IN INTERNATIONAL MEETINGS, CONFERENCES AND OTHER FORMS OF COOPERATION IN THIS SCIENTIFIC FIELD.

-- 3. IT WOULD BE A VERY DIFFICULT POLITICAL MATTER FOR THE GOVERNMENT TO PUT FORTH A BILL IN THE BUNDESTAG WHICH DID NOT HAVE A BERLIN CLAUSE.

-- 4. IN LIGHT OF THE ABOVE POINTS THE US IS REQUESTED TO RECONSIDER AGAIN AND TO AGREE, WITH APPROPRIATE ALLIED RESERVATIONS IF NECESSARY, TO EXTENDING THE BWC TO WEST BERLIN.

3. AMPLIFYING ON HIS REMARKS, STATE SECRETARY GEHLHOFF EMPHASIZED THE VERY DIFFICULT PROBLEMS FOR HIS GOVERNMENT WHICH WOULD RESULT IF IT WERE TO INTRODUCE INTO THE BUNDESTAG AN IMPLEMENTATION LAW FOR THE CONVENTION
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 17507 01 OF 02 241834Z

WITHOUT A BERLIN CLAUSE. IN FACT, GEHLHOFF SAID, THE SITUATION WAS SO SERIOUS THAT IT WAS QUITE POSSIBLE THE GOVERNMENT WOULD DECIDE THE FRG COULD NOT BECOME A PARTY TO THE BWC IF IT COULD NOT BE EXTENDED IN SOME WAY TO BERLIN. AMBASSADOR ROTH WENT EVEN FURTHER, SAYING THAT IF THE BWC COULD NOT BE EXTENDED IT MIGHT COME TO THE POINT WHERE THE FRG COULD NOT ENTER INTO FUTURE ARMS CONTROL OR DISARMAMENT TREATIES.

4. AMBASSADOR HILLENBRAND RESPONDED TO GEHLHOFF'S
POINTS ABOUT THE NATURE OF THE BWC BY REFERRING TO HIS
EARLIER DISCUSSIONS ON THE SUBJECT WITH FOREIGN OFFICE
POLITICAL DIRECTOR VAN WELL (SEE BONN 3012 AND 12191,
AUGUST 1, 1974), AND MADE SAME POINTS AS INCLUDED IN

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 17507 02 OF 02 241824Z

47

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-10

ACDA-05 SAJ-01 OES-03 /078 W
----- 128695

R 241759Z OCT 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3882

INFO USMISSION USBERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 17507

OUR AIDE MEMOIRE OF SEPTEMBER 17, 1974, AND AS HAD
BEEN MADE BY THE US AND FRENCH REPS IN THE APRIL 29
BONN GROUP MEETING ON THIS SUBJECT (SEE REFTEL A).
THE AMBASSADOR SAID THE QUESTION HAD BEEN VERY CAREFULLY
STUDIED BY THE US GOVERNMENT AND HE BELIEVED THERE WAS
NO NEW LEGAL MATERIAL REGARDING THE BWC ITSELF WHICH
WOULD AFFECT WASHINGTON'S PRESENT POSITION. HE WOULD,
OF COURSE, REPORT THE PRESENT DEMARCHE AND, IN VIEW OF
THE-POLITICAL POINTS WHICH GEHLHOFF AND ROTH HAD
MADE, HE WAS SURE THE QUESTION WOULD AGAIN BE LOOKED AT
VERY CAREFULLY BY THE US.

5. AT THE END OF THE MEETING, AMBASSADOR ROTH SAID THAT DURING HIS RECENT VISIT IN WASHINGTON HE HAD RECEIVED THE CLEAR IMPRESSION THAT ACDA HAD NOT BEEN AWARE OF THIS PROBLEM, AND HE WONDERED IF OUR DECISION REGARDING BERLIN HAD BEEN TAKEN ON A VERY NARROW LEGAL BASIS. THE AMBASSADOR RESPONDED THAT THE BERLIN ASPECT WAS NOT A QUESTION WITHIN ACDA'S NORMAL AREA OF CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 17507 02 OF 02 241824Z

RESPONSIBILITIES AND HE WAS SURE THAT WASHINGTON HAD VERY CAREFULLY CONSIDERED WHETHER THE CONVENTION COULD BE EXTENDED TO BERLIN. THE PRESENT DEMARCHE, WHICH EMPHASIZED POLITICAL ASPECTS, WOULD BE REPORTED FULLY SO THAT WASHINGTON WOULD HAVE THIS ADDITIONAL ASPECT FOR ITS RENEWED CONSIDERATION OF THIS MATTER.

6. COMMENT: THE AMBASSADOR RECALLED FOR GEHLHOFF AND ROTH WHO READILY ACKNOWLEDGED THE FACT, THAT THE US IS NOT ALONE IN ITS OPPOSITION TO EXTENSION BUT THE FRENCH ARE ALSO CLEARLY ON RECORD AGAINST APPLYING THE BWC IN BERLIN. HOW PARIS REACTS TO ANY SIMILAR FRG APPROACH WILL, THEREFORE, ALSO BE AN IMPORTANT FACTOR. IN VIEW OF GERMAN CONCERNS, WE BELIEVE RENEWED STUDY OF THE VARIOUS ALTERNATIVES IS WARRANTED. OUR THOUGHTS WILL FOLLOW BY SEPTEL.
HILLENBRAND

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, ALLIANCE, AGREEMENTS, BIOLOGICAL WARFARE WEAPONS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975BONN17507
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750370-0985
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751021/aaaaasok.tel
Line Count: 200
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 BONN 7101, 75 STATE 42885
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 28 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 APR 2003 by BoyleJA>; APPROVED <09 OCT 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NEW FRG DEMARCHE RE EXTENSION OF BIOLOGICAL WEAPONS CONVENTION (BWC) TO BERLIN
TAGS: PGOV, PFOR, US, GE, UK, FR
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006